



Record of an individual Cabinet member decision

Local Government Act 2000 and the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012

Decision made by	Mike Murray
2	
Key decision?	Yes
Date of decision	28-October 2016.
(same as date form signed)	6 JANUARY 2017
Name and job title of	Gerry Brough
officer requesting the decision	Interim Head of Development and Regeneration
Officer contact details	Tel: 01235 422470
	Email: Gerry.brough@southandvale.gov.uk
Decision	To authorise the Head of Development and Regeneration, in consultation with the head of democratic services, if necessary as an exception to contract procedure rules, to use the £1.02m to employ staff and commission and pay for works necessary to deliver the core objectives of the "Didcot Garden Town" project – in accordance with the agreed budget allocation set out in Appendix 1a of the attached cabinet members briefing paper.
	To establish appropriate budgets to enable expenditure necessary to deliver the core objectives core objectives of the "Didcot Garden Town" project – in accordance with the budget allocation set out in the attached cabinet member briefing paper.
Reasons for decision	The Council is moving from a project initiation and pre- development funding phase into a project delivery phase and, as such, grant funds already allocated by DCLG need to be utilised to recruit essential project delivery officers and pay for essential, external technical consultancy input.
	We therefore require member approval to establish necessary budgets and sub-budgets, using the funds granted from DCLG.
Alternative options rejected	The funding was specifically received for the purposes outlined in the cabinet member briefing paper. Alternative use of these grant funds would not be in keeping with the basis on which the funds were granted by DCLG.
	A considerable amount of thought has gone into determining how these funds can be best spent and officers believe the above allocation represents the most efficient split between temporary

	staff costs, marketing costs and technical consultancy costs – ensuring effective project implementation, management and delivery, and best value for money
Legal implications	There are no legal implications associated with this ICMD. The grant funds are Section 31 grants, with conditionality restricted to their broad use for realising the Didcot Garden Town vision and accelerating housing in and around Didcot and Science Vale.
Financial implications	Finance have confirmed that this funding is available for allocation.
	This funding is <u>only</u> available for the purpose of increasing capacity to realise the Didcot Garden Town vision and accelerate housing in and around Didcot and Science Vale.
	Staffing budgets are based on a total maximum budget. Should we need to pay higher than anticipated rates to get the right skills and experience, we would simply reduce the term of employment, so as not to exceed the proposed budget.
	The funds will be spread across the next three financial years, as outlined in Appendix 2 of the attached cabinet member briefing paper.
Other implications	Technical consultancy and marketing service will be procured using the Council's normal procurement processes.
	Staff will only be appointed in conjunction with normal HR policies.
	The proposed use of the funds is in keeping with the Council's strategic and operational priorities.
Background papers considered	Cabinet member briefing paper (attached)
Declarations/conflict of interest?	None .

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Declaration of other councillor/officer consulted by the Cabinet member?				
List consultees		Name	Outcome	Date
	Ward councillors	Not applicable	Not applicable	Not applicable
	Legal	M. Reed	Supportive	5/10/2016
	Finance	W. Jacobs	Supportive	5/10/2016
	Human resources	A Down	Supportive	5/010/2016
	Sustainability	Not relevant	Not applicable	Not applicable
	Diversity and equality	No impact	Not applicable	Not applicable
	Communications	Not consulted	Not applicable	Not applicable
	Head of service	G. Brough	Supportive	5/10/2016
Confidential decision?	No	Į.		
If so, under which exempt category?				
Call-in waived by Scrutiny Committee chairman?	Yes (via email on 2	7/10/16)		
Cabinet member's signature				
To confirm the decision as set out in this notice.	Signature	7	ly	
	Date6 /1	/17.		

ONCE SIGNED, THIS FORM MUST BE HANDED TO DEMOCRATIC SERVICES IMMEDIATELY

For Democratic Services	office use only	
Form received	Date: 6-1-17	Time: - 13:00
Date published to all councillors	Date: 6 - 1 - 17	
Call-in deadline	Date: CALL-IN WAIVED	Time:

Cabinet member briefing paper

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Head of service: Gerry Brough/David Hill

Lead Vale Cabinet lead member: Mike Murray

Allocation of £1.02m DCLG S31 Didcot Garden Town Grant

Purpose of briefing paper

- To provide the lead Cabinet member with a clear indication of how the £1.02m Department of Communities and Local Government (DCLG) Section 31 grant – provided to help South and Vale realise the Garden Town vision - will be utilised over the course of the next two years (three financial years).
- 1. To seek member approval for the proposed allocation of this funding and for officers to spend these grant funds in accordance with normal delegated authority processes.

Background

- 2. Following a competitive bidding process, Didcot's was selected as one of the UK Government's Garden Town, in December 2015. Shortly thereafter, the DCLG agreed to provide South and Vale with two early stage capacity building grants. These grants were provided under section 31 of the Local Government Act 2002 (s31 grants), which empowers government departments to pay English Local Authorities a grant for any purpose, and to determine the manner of its payment. There are no limits as to the size of an s31 grant, nor is there any requirement to attach conditions to this grant.
- 3. In the case of the two DCLG grants given to South and Vale, there are few conditions attached to them, other than the need to use them for building capacity linked to accelerating housing delivery and/or the achieving the aims outlined in the Didcot Garden Town Bid document and subsequent documents provided to DCLG, to indicate how these grants could best be used.
- 4. The first of the two DCLG grants, for the sum of £2.06m was the subject of a previous joint Cabinet report titled "Delivering accelerated housing growth in Science Vale", which duly authorised the strategic director, in consultation with the head of democratic services, if necessary as an exception to contract procedure rules, to use the £2.060 to commission and pay for works necessary to deliver the core objectives of the "Building"

Capacity and Accelerating Housing" project. £1.035m of this funding was allocated to Vale and £1.025 to South.

- 5. An Individual Cabinet Member Decision subsequently approved the allocation of this £2.06m grant to a variety of expenditure items.
- 6. This paper addresses the second of the two s31 DCLG grants, totalling £1.02m. This grant has already been received and is to be used for the purposes of realising the Didcot Garden Town Vision, by paying for the essential staff, marketing and technical consultancy required during the initial stages of the project.
- 7. Although Didcot Town is mostly located within the SODC area, the Didcot Garden Town project is likely to encompass a larger surrounding area, much of which is within the VoWHDC area.
- 8. Accordingly, for accountancy purposes it is suggested that this grant should be allocated on a 50/50 basis between the two Councils, in the same manner as the previous £2.06m DCLG s31 grant, as outlined in *Appendix 1a and 1b*.
- 9. Over recent months, both Councils have jointly commissioned a significant technical consultancy assignment to produce a "Didcot Garden Town Delivery Plan" using funds provided by the first DCLG grant. It is the intention to allocate this second s31 grant to ensure that both Councils are in a position to fully implement the "Didcot Garden Town Delivery Plan", once it has been formally adopted by both Councils.
- 10. Accordingly, as can be seen from Appendix 1a and 1b, the whole of the £1.02m s31 grant is to be used for the purposes of realising the Didcot Garden Town Vision, by meeting the costs associated with recruiting essential staff; undertaking marketing activity; and commissioning essential technical consultancy input needed during the initial stages of the project.
- 11. The relationship between already approved expenditure, funded from the initial £2.06m DCLG S31 grant and the second £1.02m DCLG s31 grant is shown in *Appendix 2*.

Conclusion

- 12. Both approved DCLG s31 grants, have been given to South and Vale to ensure the effective production and delivery of a Didcot Garden Town Delivery Plan and the accelerated delivery of new housing in and around Didcot and in Science Vale. The first grant has been used to fund activities broadly relating to the acceleration of housing delivery. The second grant is more closely related to delivery of the Didcot Garden Town vision.
- 13. A substantial amount of effort has gone in to preparing the ground for the Didcot Garden Town project and for securing necessary government support. This has also involved appointing AMEC Foster Wheeler as the lead contractor (with Quod as the lead consultant) to produce a "Didcot Garden Town Delivery Plan", by March 2017. This will mean that both South and Vale have access to the essential technical consultancy support needed to make sure the delivery plan is technically and financially robust, and is produced in partnership with all sections of the local community.
- 14. Therefore, it is now time to use the second DCLG s31 grant of £1.02m to prepare for moving into a delivery phase where;

- a. Plans can be agreed and put in place for accelerating new housing development in and around Didcot, and in the wider Science Vale area, and
- b. Specific projects that help realise the Didcot Garden Town vision can be agreed, in partnership with the local community, and subsequently delivered.

15. Member approval is therefore sought to;

a. Authorise the Head of Development and Regeneration, in consultation with the head of democratic services, if necessary as an exception to contract procedure rules, to use the £1.02m to employ staff and commission and pay for works necessary to deliver the core objectives of the "Didcot Garden Town" project – in accordance with the proposed budget allocation set out in Appendix 1a.

<u>Proposed allocation of additional £1.02m Section 31 grant funding received from DCLG to help deliver the</u> Garden Town Vision

1. STAFFING – recruitment of the following staff;

- a. An EZ Business Development Manager (at G6 equivalent grade), on a maximum eighteen month basis, (costs, like those of the EZ Manager, to be recovered from EZ NDR income under the terms of our MOU with the LEP) to:
 - i. Support the EZ Manger by contacting prospective mobile investors and companies capable of establishing a presence in the Enterprise Zone and convincing them to invest/locate within the EZ.
 - ii. Maintain a pipeline of leads that may lead to potential future investments in the EZ.
 - iii. Report on lead generation activity and projects won and lost, as a means of improving future lead generation and lead conversion (to real projects in the EZ) performance.

Budget required = £44,000 per annum x 1.5 = £66,000

Proposed but	dget share (£)
South	Vale
33,000	33,000

2. MARKETING of Didcot Garden Town;

Promotion of Garden Town website and ancillary promotional events

Budget required = £134,000

Proposed bu	dget share (£)
South	Vale
67,000	67,000

3. TECHNICAL CONSULTANCY SUPPORT to help realise the Garden Town vision by;

a. Obtaining legal advice and advice of CPO's as part of a process for encouraging land-owners to bring sites forward for development, either by developing the sites themselves or selling their sites to the Council and/or other developers. **Budget** required = £90,000

- b. Helping to negotiate, model, design, plan and procure transport projects crucial for future housing development in Science Vale and Didcot Garden Town. **Budget required** = £180,000
- c. Producing feasibility studies for new infrastructure projects e.g. widening the bridge over the railway, without which North East Didcot housing cannot commence.

 Budget required = £150,000
- d. Producing financial appraisals required for projects including the Didcot Gateway site, road modelling, healthcare campus appraisal and town centre mixed use appraisal. **Budget required = £200,000**
- e. Undertaking marketing research to underpin efforts to attract and optimise future developments in Didcot. Budget required = £50,000
- f. Obtaining advice and guidance on matters relating to the development new leisure facilities linked to the growth of Didcot Garden Town. Budget required = £30,000
- g. Providing advice, guidance and input relating to the future development of countryside assets linked to the growth of Didcot Garden Town. **Budget required** = £50.000
- h. Producing a detailed housing strategy that identifies a key delivery role for the Garden Town. Budget required = £50,000.
- i. Obtaining advice and guidance on urban design matters relating to the growth of Didcot Garden Town. **Budget required** = £20,000

Budget required = £90,000 + £180,000 + £150,000 + £200,000 + £50,000 + £50,000 + £50,000 + £50,000 + £20,000 = £820,000

Proposed bu	dget share (£)
South	Vale
410,000	410,000

<u>Total proposed Expenditure (South + Vale)</u> required to increase capacity and accelerate housing in and around Didcot:

Tota	l Required	£1	.020.000
C.	Technical Consultancy	£	820,000
В.	Marketing	£	134,000
A.	Staffing	£	66,000

Proposed total budget split between both South and Vale:

			<u>South</u>		<u>Vale</u>
A.	Staff	£	33,000	£	33,000
В.	Marketing	£	67,000	£	67,000
C.	Technical Consultancy	$\underline{\mathfrak{t}}$	410,000	£	410,000
Tota	l Required	£	510,000	£	510,000

Proposed Allocation of £1.02m DCLG Didcot Garden Town and Accelerating Housing S31 Grant

Main Budget Description	Sub-Budget Description		Forecast expe	Forecast expenditure for both VoWHDC and SODC, based on a 50/50 share of expenditure	VoWHDC and SOI expenditure	DC, based on a 50	/50 share of
		Proposed Total Budget Allocation (£)	Proposed 50% Budget Allocation (£)	Forecast Expenditure 2016/17 (£)	Forecast Expenditure 2017/18 (£)	Forecast Expenditure 2018/19 (£)	Total Expenditure 2016-2019 (£)
STAFFING							
	Employment of an EZ Business Development Officer (at G6 equivalent grade), on a maximum eighteen month basis, (costs, like those of the EZ Manager, to be recovered from EZ NDR income under the terms of our MOU with the LEP) to: a. Support the EZ Manager by contacting prospective mobile investors and companies capable of establishing a presence in the Enterprise Zone and convincing them to invest/locate within the EZ. b. Maintain a pipeline of leads that may lead to potential future investments in the EZ. c. Report on lead generation activity and projects won and lost, as a means of improving future lead generation and lead conversion (to real projects in the EZ) performance.	000′99	33,000	6,875	16,500	9,625	33,000
Total Staffing Budget	idget	000'99	33,000	6,875	16,500	9,625	33,000

MARKETING Unde Didco)		
		Proposed Total Budget	Proposed 50% Budget Allocation (£)	Forecast Expenditure 2016/17	Forecast Expenditure 2017/18	Forecast Expenditure 2018/19	Total Expenditure 2016-2019
		Allocation (£)		(£)	(£)	(£)	(£)
Unde Didco							
Didco	Undertaking a variety of Science Vale and	134,000	000'29	13,958	33,500	19,542	67,000
1=/	Didcot Garden Town marketing activity						
(Incin	(including website design and promotion),						
desig	designed to accelerate housing by creating						
addit	additional demand for new housing as a						
result of;	t of;						
ro	a. Encouraging new businesses to						
creat	create new job opportunities by investing						
and lo	and locating new business projects in South						
and Vale.	Vale.						
q	b. Encouraging people, currently						
comu	commuting to jobs within South and Vale						
from	from outside of the two Districts, to consider						
movii	moving house to live in the area.						
ن	c. Encouraging people that currently						
live ir	live in the area and commute to work						
outsi	outside the area to consider working within						
the a	the area, thereby adding to the area's pool						
of ski	of skilled labour.						
ס	d. Generally promoting Didcot Garden						
Town	Town as a desirable place to live, work and						
bring	bring up a family.						
Total Marketing Budget		134.000	67.000	13.958	33.500	19.542	67.000
Total Maintening Danger		2004-0-1				71.00	200,10

Main Budget Description	Sub-Budget Description		Forecast expe	Forecast expenditure for both VoWHDC and SODC, based on a 50/50 share of expenditure	VoWHDC and SOI expenditure	DC, based on a 5	0/50 share of
		Proposed Total Budget Allocation (£)	Proposed 50% Budget Allocation (£)	Forecast Expenditure 2016/17 (£)	Forecast Expenditure 2017/18 (£)	Forecast Expenditure 2018/19 (£)	Total Expenditure 2016-2019 (£)
TECHNICAL CONSULTANCY	SULTANCY						
	Paying for technical consultancy support to:						
	a. Obtain legal advice and advice of CPO's as part of a process for encouraging land-owners to bring sites forward for development, either by developing the sites themselves or selling their sites to the Council and/or other developers.	000'06	45,000	35,000	10,000		45,000
	b. Help to negotiate, model, design, plan and procure transport projects crucial for future housing development in Science Vale and Didcot Garden Town.	180,000	000'06	000'09	30,000		000'06
	c. Produce feasibility studies for new infrastructure projects e.g. widening the bridge over the railway, without which North East Didcot housing cannot commence.	150,000	75,000	75,000			75,000
	d. Produce financial appraisals required for projects including the Didcot Gateway site, road modelling, healthcare campus appraisal and town centre mixed use appraisal.	200,000	100,000	100,000			100,000
	e. Undertake marketing research to underpin efforts to attract and optimise future developments in Didcot.	20,000	25,000	15,000	10,000		25,000

Main Budget Description	Sub-Budget Description		Forecast expe	Forecast expenditure for both VoWHDC and SODC, based on a 50/50 share of expenditure	VoWHDC and SOI expenditure	OC, based on a 50)/50 share of
		Proposed Total Budget Allocation (£)	Proposed 50% Budget Allocation (£)	Forecast Expenditure 2016/17 (£)	Forecast Expenditure 2017/18 (£)	Forecast Expenditure 2018/19 (£)	Total Expenditure 2016-2019 (£)
TECHNICAL CON	TECHNICAL CONSULTANCY (cont.)						
	g. Obtain advice and guidance on matters relating to the development new leisure facilities linked to the growth of Didcot Garden Town.	30,000	15,000	15,000			15,000
	h. Provide advice, guidance and input relating to the future development of countryside assets linked to the growth of Didcot Garden Town.	20,000	25,000	15,000	10,000		25,000
-	i. Produce a detailed housing strategy that identifies a key delivery role for the Garden Town.	20,000	25,000	25,000			25,000
	j. Obtain advice and guidance on urban design matters relating to the growth of Didcot Garden Town.	20,000	10,000	10,000			10,000
Total Technical (Total Technical Consultancy Budget	820,000	410,000	350,000	000'09	0	410,000

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<u>Allocation of total DCLG s31 Grant Funding received for Building Capacity and Accelerating</u> <u>Housing in Science Vale and Didcot Garden Town</u>

Expenditure Items	£2.06m s31 Grant (previously approved)	£1.02m s31 Grant (proposed)	Total Allocated Grant Expenditure
Staffing			
1. Recruiting two development managers (at G8 equivalent grade) for a maximum two year period, (to be recruited immediately) responsible for: a. Accelerating development through effective use of the planning process, knowledge and experience in driving delivery. b. Ensuring supplementary planning documents are produced to shape development, master plans are produced for major projects, planning gain negotiations are brought to a close quickly, productive relationships are built with developers, planning input is available to help progress compulsory purchase orders etc. – all with the objective of getting developments on site fast and removing barriers to development	£260,000		£260,000
 Recruiting two people to work within our planning team (G7 equivalent grade), for a maximum two year period, responsible for: One to be employed by the County Council (paid for by South and Vale) to work on supporting Development Management processes and one to be employed by South and Vale in planning, on policy development relating to major road and infrastructure projects critical to the development of future housing, which cannot currently be progressed due to a lack of available resources, for this purpose, in the County Council. 	£224,000		£224,000
3. Recruiting a community development worker (at G6 equivalent) grade, on a	£100,000		£100,000

maximum two year basis, to work within our planning team to: a. Broker agreements between communities and developers in respect of planning obligations and community needs and negotiate forward construction agreements with developers etc.			
 Recruiting a replacement Garden Town Manager (at G10 equivalent), on a maximum eighteen month basis, (to be recruited following receipt of the initial, draft Garden Town Delivery Plan) to: Oversee and manage all projects, bringing in appropriate technical consultants, as required, using the HCA framework agreement where necessary (to short-circuit otherwise time consuming tendering processes). Ensure tight management of budgets against outputs.	£111,000		£111,000
 Employment of an EZ Business Development Officer (at G6 equivalent grade), on a maximum eighteen month basis, (costs, like those of the EZ Manager, to be recovered from EZ NDR income under the terms of our MOU with the LEP) to: Support the EZ Manager by contacting prospective mobile investors and companies capable of establishing a presence in the Enterprise Zone and convincing them to invest/locate within the EZ Maintain a pipeline of leads that may lead to potential future investments in the EZ. Report on lead generation activity and projects won and lost, as a means of improving future lead generation and lead conversion (to real projects in the EZ) performance. 		£66,000	£66,000
Marketing			
 Undertaking a variety of Science Vale and Didcot Garden Town marketing activity (including website design and promotion), designed to accelerate housing by creating additional demand for new housing as a result of; a. Encouraging new businesses to create new job opportunities by investing and locating new business projects in South and Vale. b. Encouraging people, currently commuting to jobs within South and 	£209,000	£134,000	£343,000

Vale from outside of the two Districts, to consider moving house to live in the area. c. Encouraging people that currently live			
in the area and commute to work outside the area to consider working within the area, thereby adding to the area's pool of skilled labour.			
d. Generally promoting Science Vale and Didcot Garden Town as a desirable place to live, work and bring up a family.			
Technical Consultancy			
Paying for technical consultancy support to:	£1,000,000		£1,000,000
a. Appoint Amec Foster Wheeler (with Quod as lead consultants) to develop a "Didcot Garden Town Delivery Plan" document, as the basis for realising the Didcot Garden Town vision and attract the further public and private investment needed to help achieve this goal.			
b. Help undertake commercial property negotiations relating to the purchase of land and property for road and roundabout improvements, community infrastructure and other related land acquisition negotiations.	£66,000		£66,000
c. Help negotiate, model, design, plan and procure transport projects crucial for future housing development in Science Vale and Didcot Garden Town.	£40,000	£180,000	£220,000
d. Obtain legal advice and advice of CPO's as part of a process for encouraging land-owners to bring sites forward for development, either by developing the sites themselves or selling their sites to the Council and/or other developers.	£50.000	£90,000	£140,000
e. Produce feasibility studies for new infrastructure projects e.g. widening the bridge over the railway, without which North East Didcot housing cannot commence.		£150,000	£150,000
f. Produce financial appraisals required for projects including the Didcot Gateway site, road modelling, healthcare campus appraisal and town centre mixed use appraisal.		£200,000	£200,000
g. Undertake marketing research to underpin efforts to attract and optimise future developments in Didcot.		£50,000	£50,000

h. Obtain advice and guidance on matters relating to the development new leisure facilities linked to the growth of Didcot Garden Town.	£30,000	£30,000
i. Provide advice, guidance and input relating to the future development of countryside assets linked to the growth of Didcot Garden Town.	£50,000	£50,000
j. Produce a detailed housing strategy that identifies a key delivery role for the Garden Town.	£50,000	£50,000
k. Obtain advice and guidance on urban design matters relating to the growth of Didcot Garden Town.	£20,000	£20,000

of Didcot Garden Town.	!		
Total Allocated Grant Expenditure	£2.060,000	£1,020,000	£3,080,000